

DecaBDE and NPE Alternatives Analysis Pilot Project

March 2014

Agenda

- Introductions
- Pilot AAs
 - Cases
 - DecaBDE/computer housings
 - NPE/general purpose surfactants
 - Timeline
 - High level DecaBDE report review
 - Comment period on pilot reports



Alternatives Analysis Pilot Project

Purpose: Gain useful experience to inform public comments on SCP regs and guidance documents by completing an Alternatives Analysis that meets requirements of Article 5

-- NOT LEGAL ADVICE --



Selected BizNGO Cases: Criteria for Selecting Cases

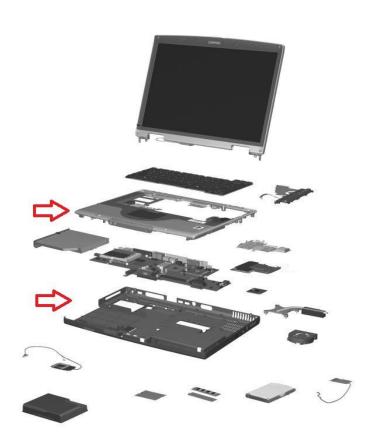
- Two types of products: formulated product and article
- Different environmental/human health concerns
- Cases with available data
 - US EPA DfE AAs: DecaBDE and NPE
 - Note: these are hazard assessments only
- Cases with successful substitutions
 - Viable alternatives on the market and in use by companies
- Demonstrate what's possible when data are rich
- <u>Process</u> focused (rather than content)



DecaBDE

Priority Product / Chemical of Concern

- Electronics enclosures containing decaBDE
- "Electronics enclosures" defined as the external housings of electronic products
- An Alternatives Analysis Threshold of
 0.01%wt applies to the homogenous plastic material(s) comprising the enclosure
 - Addresses recycled content with decaBDE
- Choice of decaBDE allowed team to draw from substantial existing work, including EPA and WA state
- DecaBDE is already restricted under EU RoHS





NPE

Priority Product / Chemical of Concern

- All-purpose cleaners containing Nonylphenol Ethoxylates (NPE)
- "All-purpose cleaner" defined as one that works on multiple surfaces and accomplish many types of basic soil removal needs
- No Alternatives Analysis Threshold selected for this pilot
- Choice of NPE allowed team to draw from substantial existing work, including EPA





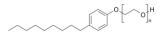
DecaBDE and NPE AAs

DecaBDE

Chairs: Cheri Peele and Cory Robertson

- Multistakeholder team
- Used SCP structure and timeline
- Functional use: **flame retardant**
- Is it necessary: yes, legal
- Key impact areas: life cycle breakdown products, PBT
- Life cycle concerns: environmental fate, burning of e-waste (dioxins)

NPE

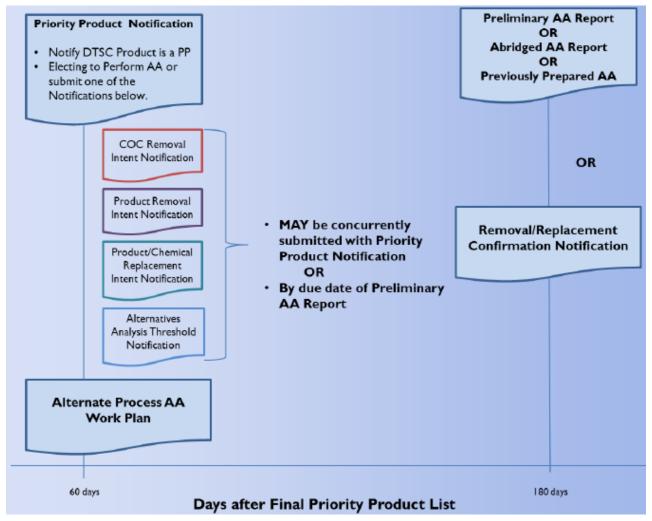


Author: Eric Harrington

- Individual consultant
- Used **single report** structure
- Functional use: surfactant
- Is it necessary: yes, basic functionality of all-purpose cleaners
- Key impact areas: aquatic tox, endocrine, skin/eye, irritant
- Lifecycle concerns: environmental fate, degrades to NP (vPvB)



Stage 1 Alternatives Analysis Timeline





DecaBDE Pilot Timeline

July 15, 2012 - Start of project

Creation of a mock "notice" from DTSC

Jan 11, 2013 - Phase 1 due date

- 180 days to submit to "department"
- Submitted Dec 1, 2012 (early)

Feb 12, 2013 – "department" review

- 60 days from submission for "department" response (late)
- Got the equivalent of a "notice of deficiency"

[challenging to correct Preliminary in 60d, as the process required, because regs were open for comment and had changed]



Note: AA portion only (not other notifications)



DecaBDE Pilot Timeline

March-April 2013

- Preliminary AA Report reformatted to new requirements
- Addressed comments from mock "department"
- Started Stage 2
- Continue to adjust Stage 1

July 2013

Share interim findings and observations with DTSC

March 2014

- New working deadline for Phase 2 (Final AA Report)
- Posted final draft for submission to the "department"



Note: AA portion only (not other notifications)

Pilot was able to meet timelines



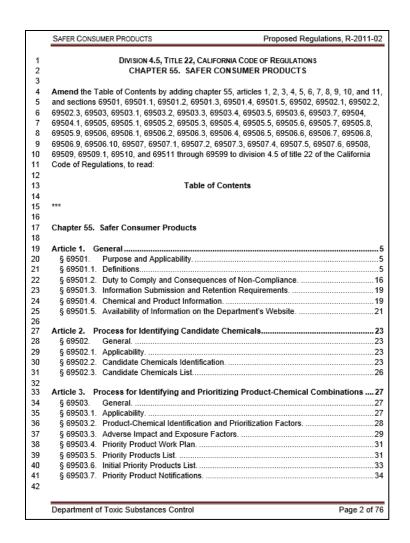
SCP ARTICLE 5



AA in Safer Consumer Products Regulations

If a Chemical of Concern is in a Priority Product:

- Alternatives assessment may be required
 - Highly prescribed analysis and documentation (Article 5)
- Assessment occurs BEFORE regulatory action
- Each "responsible entity" has to respond independently (like permit process)
- Can use consortia for the technical portion of AA





First Stage of Alternatives Analysis

Step |

ID Product Requirements

- Function, performance, standards & legal requirements
- Function of Chemical of Concern
- · Is the chemical necessary?
- · Is replacement chemical necessary?

Step 2

ID*

Alternatives

- Meet product requirements
- Reduce / eliminate CC
- · Reduce / eliminate exposure
- · Look at existing alternatives

Step 3

ID relevant factors

- Determine relevant hazards
- Compare alternatives
- Eliminate replacements with greater adverse impacts

<u>Step 4</u>

Prepare Report Preliminary
 AA report

high level

- 180 days
- Work plan for 2nd
 Stage of AA process

*Should ID chemical substitutes AND other alternatives.



Second Stage of Alternatives Analysis

<u>Step I</u> – ID Relevant Comparison **Factors**

 In conjunction with exposure pathways & lifecycle phases

- Quantitative / qualitative analysis
- Available information

<u>Step 2</u> – Compare **Priority Product** & Alternatives

high level

- Quantitative / qualitative analysis
- Relevant factors
 - exposure pathways
 - · life cycle segments
- Available information

<u>Step 3</u> – Selection Decision

- Final AA Report
- I year
- Reason & justification for decision

Alternatives



DECA REPORT



First Stage of Alternatives Analysis

Step |

ID Product Requirements

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Step 2

ID*

Alternatives

- Meet product requirements
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Step 3

ID relevant factors

- Determine relevant hazards
- Compare alternatives
- Eliminate replacements with greater adverse impacts

*Should ID chemical substitutes AND other alternatives.

Step 4

Prepare Report

- Preliminary
 AA report
- 180 days
- Work plan for 2nd
 Stage of AA process

From: Lynn Goldman's presentation to the Green Ribbon Science Panel on 29 January 2014 http://www.dtsc.ca.gov/SCP/upload/GRSP-lgoldman.pdf



Preliminary AA Report content is pre-defined in 69505.7:

- (b) Executive Summary
- (c) Preparer Info
- (d) Responsible Entity Info
- (e) Priority Product Info
- (f) Relevant Factors
- (g) Comparison of Alternatives
- (h) Methodology/Tools
- (i) Supporting Info
- (j) Selected Alternative(s)
- (k) Next Steps



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Second Stage							
1. Multimedia Life Cycle Assessment							
2. Product Function & Performance							
3. Economic Impact							
Appendix A: Administrative Compliance							
(i) References							



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Priority Product Information (e)

- Functional requirements
- Performance requirements
- Legal requirements
- •Role of chemical (is it necessary?)

-- Relatively easy --



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Identification of Alternatives

- •Large number of alternatives (>100)
- •Removed many from consideration
- •20 retained
- Documented reasons

-- Relatively easy --



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Identification of Relevant Factors

- Large number of factors
- Unclear how to substantiate decisions

-- Relatively hard --



Relevant Factors Analyzed Only

A factor is relevant if:

- There is an exposure pathway in a particular life cycle segment
- The factor makes a material contribution to one or more adverse impact areas
- There is a material difference in the factor's impact between alternatives

GOOD = Don't have to reconsider Stage 1 factors in Stage 2

BAD = Burden of proof for relevance UNCLEAR



Expanded List of Human Health and Environmental Areas for Stage 1 Screening (80 factors)

FOR DEMONSTRATION ONLY. NOT FOR COMPLIANCE PURPOSES.

+ 130 individu	ual chemicals
4 A	dverse public health impacts
7. At	
	(A) Carcinogenicity (B) Developmental Toxicity
	(C) Reproductive Toxicity
	(D) Cardiovascular Toxicity
	• • • • • • • • • • • • • • • • • • • •
	(E) Dermatotoxicity
	(F) Endocrine Toxicity (G) Epigenetic Toxicity
	(H) Genotoxicity
	(I) Hematotoxicity
	(J) Hepatotoxicity
	(K) Digestive System Toxicity
	(L) Immunotoxicity
	(M) Musculoskeletal Toxicity
	(N) Nephrotoxicity and Other Toxicity to the Urinary System
	(O) Neurodevelopmental Toxicity
	(O) Neurodevelopmental Toxicity
2. Adv	erse environmental impacts
	(A) Adverse air quality impacts;
	Emissions of CA Toxic Air Contaminants (21) including:
	Benzene, Ethylene Dibromide (1,2-dibromoethanel), Ethylene Dichloride (1,2-dibriorcethane), Heavalend tromium, Asbestos, Dibenzo-prioxins and Dibenzofurans chlorinated in the 2,3,7 and 8 positions and containing 4,5,6 or 7 chlorine atoms, Cadmium (metallic cadmium and cadmium compounds), Carbon Tetrachloride(tetrachloromethane), Ethylene Oxide (1,2-epoxyethane), Methylene Chloride (Dichloromethane), Trichloroethylene (Trichloroethylene), Chloroform, Vnyl chloride (Chloroethylene), Inorganic Arsenic, Nickel (metallic nickel and inorganic nickel compounds), Perchloroethylene (Tetrachloroethylene), Formaldehyde, 1,3-Butadiene, Inorganic Lead, Particulate Emissions from Diesel-Fueled Engines Emissions of GHGs (7), including: Carbon dioxide, Hydrofluorocarbons, Methane, Nitrogen trilluroide, Nitrous oxide, Perfluoracarbons, Sulfur hexafluoride, or Gases that exhibit the global warming potential hazard trait, as specified in section 69405.4; Emissions of nitrogen oxides; Emissions of chemical substances that exhibits the particle size or fiber dimension hazard trait, as specified in section 69405.8; Emissions of chemical substances that exhibit the stratospheric ozone depletion potential hazard trait, as specified in section 69405.8; Emissions of sulfur oxides; or Emissions of tromospheric ozone-forming compounds, including compounds tha
	exhibit the ambient ozone formation hazard trait, as specified in section 69405.1.
	(B) Adverse ecological impacts;
	Acute or chronic toxicity; Changes in population size, reductions in biodiversity, or changes in ecological
	communities; and
	The ability of an endangered or threatened species to survive or reproduce;
	Deterioration or loss of environmentally sensitive habitats;
	Impacts that contribute to or cause vegetation contamination or damage; and
	Adverse impacts on environments that have been designated as impaired by a California State or federal regulatory agency;
	Biological or chemical contamination of soils; or
	Any other adverse effect in:
	Domesticated Animal Toxicity
	Eutrophication
	Impairment of Waste Management Organisms
	Loss of Genetic Diversity, Including Biodiversity
	Phytotoxicity

80 factors (not including individual chemicals emissions)

	Wildlife Developmental Impairment
	Wildlife Growth Impairment
	Wildlife Reproductive Impairment
	Wildlife Survival Impairment
	(C) Adverse soil quality impacts;
	Compaction or other structural changes
	Erosion
	Loss of organic matter
	Soil sealing
	(D) Adverse water quality impacts (of the waters of the State);
	Increase in biological oxygen demand;
	Increase in chemical oxygen demand;
	Increase in temperature;
	Increase in total dissolved solids; or
	Introduction of, or increase in, any of the following:
	 CWA 303(c) pollutants for CA (36) including:
	chromium III, cyanide, antimony, thallium, asbestos, acrolein, acrylonitrile, carbon tetrachloride, chlorobenzene, 1,2-dichloroethane, 1,1-dichloroethylene, 1,3-dichloropropylene, ethylbenzene, 1,1,2,2- tetrachloroethane, tetrachloroethylene, 1,1,2-trichloroethane, trichloroethylene, vinyl chloride, 2,4-dichlorophenol, 2-methyl-4,6-
-	dinitrophenol, 2,4-dinitrophenol, benzidine, bis(2-chloroethyl)ether, bis(2 ethylhexyl)phthalate, 3,3-dichlorobenzidine, diethyl phthalate, dimethyl phthalate, din-butyl phthalate, 2,4-dinitrotoluene, 1,2-diphenylhydrazine, hexachlorobutadiene, hexachloroeyclopentadiene, hexachloroethane,

 CWA 303(d) pollutants for CA (14) including:
 Arsenic, Cadmium, Chromium VI, Copper, Lead, Manganese, Mercury, Nickel, Selenium, Silver, Zinc, Boron and Chloride salts, PCBs.

isophorone, nitrobenzene, n-nitrosodimethylamine, n-

nitrosodiphenylamine.

- 3. Safe Drinking Water Act pollutants with MCLs (46) including:
 Antimony, Arsenic, Asbestos, Barium, Beryllium, Cadmium, Chromium,
 Copper, free Cyanide, Fluoride, Lead, Mercury (inorganic), Nitrate
 (measured as Nitrogen), Nitrite (measured as Nitrogen), Selenium,
 Thallium, Acrylamide, Benzene, Benzo(a)pyrene (PAHs), Carbofuran,
 Carbon tetrachloride, Chlorobenzene, o-Dichlorobenzene, pDichlorobenzene, 1,2-Dichloroethane, 1,1-Dichloroethylene, cis-1,2Dichloropopane, Di(2-ethylhexyl) adipate, Di(2-ethylhexyl) phthalate,
 Dioxin (2,3,7,8-TCDD), Epichlorohydrin, Ethylbenzene, Ethylene
 dibromide, Polychlorinated biphenyls (PCBs), Styrene,
 Tetrachloroethylene, Toluene, 1,2,4-Trichlorobenzene, 1,1,1Trichloroethane, 1,1,2-Trichloroethane, Trichloroethylene, Vinyl chloride,
 Xylenes
- CA HSC 116455 with Notification Levels (27) including:
 Boron, n-Butylbenzene, sec-Butylbenzene, tert-Butylbenzene, Carbon
 disulfide, Chlorate, 2-Chlorotoluene, 4-Chlorotoluene,
 Dichlorodifluoromethane (Freon 12), 1,4-Dioxane, Ethylene glycol,
 Formaldehyde, HMX, Isopropylbenzene, Manganese, Methyl isobutyl
 ketone (MIBK), Naphthalene, N-Nitrosodiethylamine (NDEA), NNitrosodimethylamine (NDMA), N-Nitrosodi-n-propylamine (NDPA), nPropylbenzene, RDX, Tertiary butyl alcohol (TBA), 1,2,3Trichloropropane (1,2,3-TCP), 1,2,4-Trimethylbenzene, 1,3,5Trimethylbenzene, 2,4,6-Trimitrolluene (TMT), Vanadium

5. CA Safe Drinking Water Act with public health goals (66) including: Dibromo-3-chloropropane, 1,2-Dichloroethane, 1,2-Dichloroethylene, cis, 1,2-Dichloroethylene, trans, 1,2-Dichloropropane, 1,1,2-Trichloroethane, 1,1,2,2-Tetrachloroethane, 1,2,3-Trichloropropane, 1,2,4-Trichlorobenzene, 1,2-Dichlorobenzene, 1,4-Dichlorobenzene, 2,4-Dichlorophenoxyacetic acid. Aluminum, Antimony, Arsenic, Asbestos, Barium, Benzene, Benzo[a]pyrene, Beryllium, Bromate, Cadmium, Carbofuran, Carbon Tetrachloride, Chlorite, Chlorobenzene, Hexavalent Chromium, Copper, Cyanide, Dichloromethane, Diethylhexyl adipate, Diethylhexylphthalate (DEHP), Ethylbenzene, Ethylene dibromide, Fluoride, Gross Alpha or Beta Particle Activity, Hexachlorobenzene, Hexachlorocyclopentadiene, Lead, Mercury (inorganic), Methyl tertiary butyl ether (MTBE), N-Nitrosodimethylamine, Nickel, Nitrate, Nitrate and Nitrite, Nitrite, Perchlorate, Polychlorinated Biphenyls (PCBs), Radium-226, Radium-228, Selenium, Strontium-90, Styrene, 2,3,7,8tetrachlorodibenzo-p-dioxin (TCDD), Tetrachloroethylene, Thallium, Toluene, Trichloroethylene, Trichlorofluoromethane (Freon 11), Trichlorotrifluoroethane (Freon 113), Tritium, Uranium, Vinvl Chloride,

(E) Exceedance of an enforceable California or federal regulatory standard relating to

3 Env	the protection of the environment.
U. 2.11	(A) Aerobic and anaerobic half-lives;
	(B) Aqueous hydrolysis half-life;
	(C) Atmospheric oxidation rate;
	(D) Bioaccumulation;
	(E) Biodegradation;
	(F) Mobility in environmental media, as specified in section 69405.6,
	(G) Persistence; and
	(H) Photodegradation.
4. Phy	sical chemical hazards#
,	(A) Combustion Facilitation
	(B) Explosivity
	(C) Flammability
5. Phy	sicochemical properties#
	(A) Physical state;
	(B) Molecular weight;
	(C) Density;
	(D) Vapor pressure and saturated vapor pressure;
	(E) Melting point;
	(F) Boiling point;
	(G) Water solubility;
	(H) Lipid solubility;
	(I) Octanol-water partition coefficient, octanol-air partition coefficient
	(J) Diffusivity in air and water;
	(K) Henry's Law constant;
	(L) Sorption coefficient for soil and sediment;
	(M) Redox potential;
	(N) Photolysis rates;
	(O) Hydrolysis rates;
	(P) Dissociation constants; or
	(Q) Reactivity including electrophilicity

80 factors x 12 life cycle segments = 960 combinations



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Identification of Relevant Factors

- Large number of factors
- •Unclear how to substantiate decisions

USED GreenScreen/DfE Human Health and Eco Factors and Life Cycle Thinking



Stage 1 Summary Matrix

Table 3: Alternatives to Deca-BDE in Electronic Enclosures Summary Table

Raw Materials			Manufacture			Transportation 7 Use			End-of-Life	
Material	Raw Materials Extraction	Resource Inputs and Other Resource Consumption	Intermediate Materials Processes	Manufacture	Waste Generation and Management	Packaging Transportation and Distribution	Use	Operation and Maintenance ⁸	Reuse and Recycling	End-of-Life Disposal
DecaBDE		L ⁹	H _{B, C, E}	L	М	L	$M_{B,D}$	L	H A, B, C, D, E, F	H A, B, C, D, F
Monomeric N-alkoxy hindered amine	MA	,B,D, E, F	H _B	L	М	L	L _D	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
Polyphosphonate oligomers	MA	,B,D, E, F	H_F	L	М	L	L _D	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
APP Ammonium Polyphosphate	M _{A,B,D,E,F}		H _F	L	М	L	L _D	L	М _{А, В, С, D, Е, F}	M _{A, B, C, D, F}
ATH - Aluminium tri-hydroxide	H _{A,B,D,E,F}		H _{B, C, Е}	L	М	L	L _D	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
Diethylphosphinate, aluminium salt	H _{A,B,D, E, F}		H _F	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
MDH - Magnesium di-hydroxide	Н _{А,В,Д, Е, F}		H _{B, C, E}	M _X	М	L	LD	L	M _{A, B, C, D, E, F}	М _{А, В, С, D, F}
Melamine Cyanurate	М _{А,В,Д, Е, F}		H _B	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
Melamine Polyphosphate	MA	,B,D, E, F	H_F	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
P/N based intumescent systems piperazine pyrophosphate	M _{A,B,D, E, F}		H _F	L	М	L	M _{B, D}	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
Polcarbonate-Polyphosphonate copolymer	MA	,B,D, E, F	Нв	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
RDP Resorcinol bis (diphenyl phosphate)	MA	,B,D, E, F	H _F	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
TPP - triphenyl phosphate	MA	,B,D, E, F	H _F	L	М	L	LD	L	M _{A, B, C, D, E, F}	M _{A, B, C, D, F}
Aluminum housing material	H _A	,B,D, E, F	H _{В, С, Е}	H _X	L	L	L _D	L	L _X	L

Legend:

Relevant Factor

Non-Relevant Factor

Unknown

Bold font indicates empirical data

Italic font indicates lower confidence estimate based professional judgment.

- Adverse Environmental Impacts
- B Adverse Public Health Impact
- C Adverse Waste and End-of-Life Effects
- D Environmental Fate
- E Materials and Resource Consumption Impacts
- F Physical Chemical Hazards
 Physicochemical Properties
- X Energy-Alternative may result in higher energy consumption. Depending on the energy source there may be impacts in areas A through F.



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Work Plan and Next Steps

- Nebulous instructions
- •Needs to be a fairly detailed plan of planned analyses and tools for Stage 2



Second Stage of Alternatives Analysis

Step | - ID Relevant Comparison Factors

- In conjunction with exposure pathways & lifecycle phases
- · Quantitative / qualitative analysis
- Available information

Step 2 – Compare Priority Product & Alternatives

- · Quantitative / qualitative analysis
- · Relevant factors
 - exposure pathways
 - life cycle segments
- Available information

Step 3 – Alternatives Selection Decision

- Final AA Report
- I year
- Reason & justification for decision





Stage 2 -> Final AA Report

For this pilot:

Preliminary + Stage 2 = Final

Second Stage Analysis:

1. Multimedia Life Cycle Assessment

Completion: 20 weeks after approval of Phase 1 AA
Output: Potential alternatives associated with signification module will be removed from further consideration.

2. Product Function & Performance

Completion: 29 weeks after approval of Phase 1 AA Output: Potential alternatives will be identified that a

3. Economic Impact

Completion: 29 weeks after approval of Phase 1 AA Output: Potential alternatives associated with signific



Work Plan for Stage 2

Second Stage Analysis:

1. Multimedia Life Cycle Assessment

Completion: 20 weeks after approval of Phase 1 AA

Output: Potential alternatives associated with significant burden shifting after evaluation using the life cycle thinking module will be removed from further consideration.

Used Screening LCA to identify hotspots Estimated impacts for alternatives



Work Plan for Stage 2

2. Product Function & Performance

Completion: 29 weeks after approval of Phase 1 AA

Output: Potential alternatives will be identified that are expected to meet safety and performance standards.

Used material properties and finite element modeling to estimate performance impacts



Work Plan for Stage 2

3. Economic Impact

Completion: 29 weeks after approval of Phase 1 AA

Output: Potential alternatives associated with significant burden shifting will be removed from further consideration.

Used a previous analysis conducted by Washington State Department of Ecology as source for data and methods

-- DEEPLY PROBLEMATIC-NO DATA SOURCES
NO METHODS



DecaBDE Pilot Observations

- Stage 1 was more manageable, tools are available
 - Unclear how to substantiate "relevance" determination
 - Unclear how much analysis will be considered sufficient
 - Unclear how to handle data gaps
- Stage 2 was harder, larger scope, fewer tools
 - Meaningful economic analysis may not be possible in some cases



NPE Report Also Available

Priority Product / Chemical of Concern

- All-purpose cleaners containing Nonylphenol Ethoxylates (NPE)
- Presents complete GreenScreen assessments (not just hazard summary tables)
- Some key observations:
 - Data gaps for alternatives
 - No efficacy standard
 - No economic data
 - No direct life cycle data





How to Comment on Reports

Preliminary and Final AA Reports available for public comment at BizNGO web site http://www.bizngo.org

Deadline March 26

Although WE are not providing legal guidance on whether these reports comply with the regulations, COMMENTERS are welcome to provide their opinions on compliance.



THANK YOU



Complexity vs Parsimony*

Maximalist

- Large number of factors
- Desire to be thorough and make high confidence decision
- Conclusions need to withstand scrutiny and peer review
- Need to defend against single issue criticism/activism
- Need to meet statutory requirements
- Maximum employment for consultants

Parsimonious

- Large number of factors can result in less differentiation between options
- Less differentiation increases chance of cognitive bias in decision making
- Resource and time constraints
- Perfect model doesn't exist
 - Maximum analyses can still result in unforeseen consequences

^{*}Principle of "parsimony" – the ideal of explaining phenomena using fewer parameters

